

Message Text

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12

ACTION EUR-25

INFO OCT-01 NEA-10 IO-12 ADP-00 CIAE-00 DODE-00 PM-09 H-02

INR-10 L-03 NSAE-00 NSC-10 PA-03 RSC-01 PRS-01 SS-15

USIA-12 ACDA-19 GAC-01 SAJ-01 MBFR-03 RSR-01 /139 W

----- 092485

R 031050 Z APR 73

FM AMEMBASSY BONN

TO SECSTATE WASHDC 4244

INFO AMEMBASSY ANKARA

AMEMBASSY ATHENS

AMEMBASSY BRUSSELS

AMEMBASSY COPENHAGEN

AMEMBASSY THE HAGUE

AMEMBASSY HELSINKI

AMEMBASSY LISBON

AMEMBASSY LONDON

AMEMBASSY LUXEMBOURG

AMEMBASSY MOSCOW

AMEMBASSY OSLO

AMEMBASSY OTTAWA

AMEMBASSY PARIS

AMEMBASSY REYKJAVIK

AMEMBASSY ROME

AMEMBASSY VIENNA

USMISSION GENEVA

USDEL SALT TWO

USMISSION NATO

C O N F I D E N T I A L BONN 4815

DISTO; HELSINKI FOR MPT DEL; VIENNA FOR MBFR DEL

E. O. 11652: GDS

TAGS: PFOR, GW

SUBJ: CSCE TIMETABLE

1. AT THE AMB'S APRIL 2 DINNER FOR TRILATERAL PLANNING STAFFS, FRG AMB BRUNNER PRIVATELY PROVIDED US WITH HIS CONFIDENTIAL

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ASSESSMENT OF THE LIKELY TIMETABLE AHEAD FOR THE CSCE ENTERPRISE.

2. BRUNNER SAID HE THOUGHT THE INITIAL MINISTERIAL CONFERENCE WOULD COMMENCE IN LATE JUNE. HE BELIEVES THE SOVIET DESIRE FOR A JUNE CSCE MINISTERIAL IS SUFFICIENTLY GREAT THAT, IF THE WEST ADHERES FIRMLY TO ITS BASIC MPT DEMANDS, THE RUSSIANS WILL MAKE CONSIDERABLE CONCESSIONS ON THE MANDATES.

3. HAVING ACHIEVED THE JUNE CONFERENCE, BRUNNER BELIEVES THE SOVIETS WILL THEN BE PREPARED FOR A RATHER LENGTHY SECOND (COMMITTEE) PHASE, LASTING AS LONG AS SIX TO NINE MONTHS, WITH THE THIRD STAGE OCCURRING ONLY IN 1974. BRUNNER SAID THIS MUCH TIME WOULD BE REQUIRED FOR THE HARD NEGOTIATIONS SINCE ONLY " VERBAL CONC FORMULA FOR A LIST OF 19, A LIST OF 11, AND A LIST OF 8 PLUS AN ENLARGEMENT PROVISION. EASTERN REPS ATTEMPTED TO PORTRAY THIS FORMULA IN ABEYANCE TERMS BY SAYING THAT THE DEGREE OF PARTICIPATION OF ANY OF THESE COUNTRIES IN FUTURE AGREEMENTS AD MEASURES WOULD NOT BE DECIDED UNTIL NEGOTIATIONS. HUNGARIAN REP USTOR HAD CONTRIBUTED A NEW THOUGHT WHEN HE SAID HE COULD CONCEIVE OF A SITUATION IN THE COURSE OF THE FUTURE NEGOTIATIONS WHEN THE WEST WOULD RAISE THE HUNGARIAN ISSUE AND THE EAST WOULD REFRAIN FROM RAISING ITALY. KHLESTOV, HOWEVER, HAD SAID THAT THE LINKAGE BETWEEN ITALIAN AND HUNGARIAN PARTICIPATION WAS AUTOMATIC IN EVERY CONCEIVABLE SITUATION.

3. NETHERLANDS REP SUGGESTED TO THE AD HOC GROUP AS HIS PERSONAL VIEW THAT THE WEST SHOULD GIVE THE EAST AT THE NEXT MEETING A VERSION OF THE FEB8 ALLIED PROCEDURES PAPER WITH THE ALLIED STATEMENTS WRITTEN INTO PARA 1, WITH HUNGARY LISTED IN BRACKETS AMONG THE 12, POSSIBLY ALLOWING EAST TO LIST HUNGARY IN BRACKETS AMONG THE SPECIAL PARTICIPANTS. HE ALSO ADVANCED THE THOUGHT THAT IF THE EAST AGAIN RAISED THEIR ENLARGEMENT CONCEPT, THE WEST COULD ACCEPT ITS INCLUSION IN THE PAPER IN BRACKETS. ALLIES MIGHT ALSO SUGGEST THAT ENLARGEMENT FORMULA SHOULD BE RELATED ONLY TO HUNGARY OR ONLY TO THOSE STATES WITH FORCES OR TERRITORY IN CENTRAL EUROPE.

4. ITALIAN REP (TALIANI) SAID THAT THE APRIL 2 MEETING ONLY CONFIRMED THE ITALIAN DELEGATION'S EARLIER CONCLUSION THAT THE ABEYANCE POSITION OF THE ALLIANCE HAD FAILED TO ATTRACT ANY POSITIVE REACTION FROM THE OTHER SIDE AND THAT ITALY SEEMED TO BE MORE FIRMLY LINKED THAN EVER TO THE STATUS OF HUNGARY. HE ALSO SAID THAT ALLIES SHOULD ACCEPT THE FACT THAT THE ABEYANCE
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CONCEPT HAD FAILED AND SHOULD RETURN TO THE NAC FOR FURTHER GUIDANCE.

5. POSSIBLE FUTURE PROBE ON AGENDA - ITALIAN REP READING FROM INSTRUCTIONS, SAID THAT HE WAS NOT AUTHORIZED TO

SUPPORT THE AD HOC GROUP'S ENTRY INTO DISCUSSIONS WITH THE EAST ON SUBJECTS OTHER THAN PARTICIPATION, SUCH AS THE AGENDA. DURING THE COURSE OF THE GROUP DISCUSSION WHICH FOLLOWED, IT EMERGED THAT ONLY THE BELGIANS (ALST OPERATING ON THE BASIS OF INSTRUCTIONS) ALSO OPPOSED SOME PROBE BEING MADE WITH THE EAST ON THE AGENDA. AT THE CONCLUSION OF THE DISCUSSION, HOWEVER, BELGIAN REP SAID THAT HIS INSTRUCTIONS TO AVOID AGENDA DISCUSSION UNTIL AFTER PARTICIPATION PROBLEM HAD BEEN SOLVED, WERE BASED ON TACTICAL AND NOT SUBSTANTIVE CONSIDERATIONS. HE THEREFORE STATED HIS INTENTIONS TO SEEK NEW INSTRUCTIONS WHICH WOULD CONFORM TO THE APPARENT CONSENSUS OF THE GROUP TO TRY AN INFORMAL EXPLORATION ON THE AGENDA. ALL MEMBERS AGREED WITH US REP'S CONCLUSION THAT WE SHOULD MOVE TOWARDS A SOMEWHAT MORE CONCLUSIVE POINT IN THE PARTICIPATION DISCUSSIONS WITH THE EAST BEFORE WE ATTEMPT TO ENTER INTO A DIALOGUE WITH THE EAST ON THE AGENDA.

6. FRG REP RUTH SUPPORTED THE CONSENSUS FOR MOVING TOWARDS AN AGENDA DISCUSSION AND POINTED OUT THAT SUCH A TACTICAL MOVE ON THE PART OF THE AD HOC GROUP WAS TOTALLY WITHIN THE NAC INSTRUCTIONS. THE ITALIAN REP ATTEMPTED TO ARGUE THAT SUCH A DISCUSSION WITH THE EAST WOULD NOT BE PERMITTED UNDER CURRENT NAC GUIDANCE. TURKISH AND CANADIAN REPS STATED THAT THE GROUP SHOULD BEGIN CONSIDERING SENDING MORE DETAILS TO THE NAC ESPECIALLY ON THE EAST'S ENLARGEMENT FORMULA. HOWEVER, NEITHER OPPOSED INFORMAL PROBES OF THE EAST ON THE AGENDA.

7. US REP STATED THAT, IN HIS VIEW, THE APPROACH ON THE AGENDA SHOULD BE DONE WITHIN A REGULAR FRAMEWORK (PERHAPS A CALL ON THE SOVIET REPS BY HIMSELF AND THE NETHERLANDS REP) IN ORDER TO START THE DISCUSSION AS TO DO OTHERWISE COULD LEAD TO INCONCLUSIVE RESULTS AND FRAGMENTED RESPONSES. HE ALSO SAID, AND ALL AGREED, THAT ALLIES SHOULD NOT ASK THE EAST WHETHER THEY WOULD BE WILLING TO DISCUSS THE AGENDA SINCE THIS WOULD ONLY OBLIGE THEM TO DEAL WITH THE MATTER AS A POLITICAL DECISION WHOSE OUTCOME IN PRESENT CIRCUMSTANCES WOULD PROBABLY BE NEGATIVE. FRG REP SUMMED UP THE CONSENSUS AMONG THOSE SUPPORTING CONFIDENTIAL

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THE IDEA OF AN AGENDA PROBE BY SAYING THAT ALL AGREED IT SHOULD BE DONE ONLY WHEN A DECISIVE MOMENT ARRIVES IN THE PARTICIPATION DIALOGUE AND ALSO THAT ALL AGREE IT SHOULD BE STARTED THROUGH THE PRESENT US AND NETHERLANDS REP CHANNEL.

8. CHAIRMANSHIP REPORT MARCH 25 TO APRIL 1 - THE AD HOC GROUP CONSIDERED THE US REP'S REPORT COVERING HIS CHAIRMANSHIP TENURE FOR THE WEEK MARCH 26-30, TEXT SEPTEL.

9. AUSTRIAN SOCIAL EVENT - CHAIRMAN REMINDED THE GROUP THAT POLISH REP STRULAK HAD BEEN APPOINTED THE LIAISON FOR THE AS WITH THE AUSTRIAN GOVT AND THAT HE HAD INVITED BELGIAN

DELOFF WILLOT TO MEET APRIL3 WITHDR. BAUR, DIRECTOR OF THE
AUSTRIA MBFR CONFERENCE FACILITIES TO DISCUSS THE POSSIB-
ILITIES OF A FUTURE AUSTRIAN- HOSTED SOCIAL EVENT FOR THE 19.
THE GROUP DECIDED THATTHERE WOULD BE NO OBJECTION TO SUCH A
PROJECT IF THE AUSTRIANS WISHED IT.

10. THE NEXT MEETING OF THE AD HOC GROUP WILL TAKE PLACE AT
1500 APRIL 3 AT THEAMERICAN EMBASSY. HUMES

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<< END OF DOCUMENT >>

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